

**Open Letter**  
**Concerns about proposed family court merger**

11 November 2019

Dear Attorney-General,

We, the undersigned, are writing to you about the Government's proposal to merge the Family Court of Australia and the Federal Circuit Court of Australia into a single generalised court: the Federal Circuit and Family Court of Australia.

Any reform should strengthen a system, not lead to the diminution of specialisation. If the Government's proposed reforms proceed, we will lose a stand-alone specialist superior family court.

In acknowledging the need to prioritise the safety of children and adult victims-survivors of family violence in the family law system, government commissioned inquiry after inquiry has recommended increasing specialisation in both family law and family violence, including the recent Australian Law Reform Commission inquiry into the family law system.<sup>1</sup> We believe this should be a Government priority.

We understand and support having a single entry point to the family courts and common rules so the family law system is easier for families to navigate. We understand this is a key reason why the Government is seeking to reform the family courts.

However, there are different ways this can be achieved. And this can be done without abandoning the benefits otherwise available to children and families from a properly resourced and specialised court system.

The Family Court of Australia has said "common rules, forms and complementary case management systems" ... "can be achieved without legislative amendment".<sup>2</sup> The Federal Circuit Court of Australia has acknowledged the importance of a single point of entry and common case management system "whether or not the enabling legislative framework is in place".<sup>3</sup>

Similarly, there are different models for reforming the family courts other than the model proposed by the Government.

The New South Wales Bar Association has proposed keeping the stand-alone specialist superior family court.<sup>4</sup> Family Court Judges would be in Division 1 of the Family Court of Australia. Federal Circuit Court judges who are hearing family law matters would move across to Division 2 of the Family Court of Australia.

---

<sup>1</sup> ALRC, *Family Law for the Future: An inquiry into the Family Law System*, 2019, Recommendation 51; Standing Committee on Social and Legal Affairs, *A better family law system to support and protect those affected by family violence*, 2017, Recommendations 27-28; Family Law Council, *Improving the Families with Complex Needs and the Intersection of the Family Law and Child Protection Systems*, 2016, Recommendations 11-12, 15(1); Queensland Special Taskforce in Domestic and Family Violence, *Not Now, Not Ever*, 2015, Recommendations 104 – 106, 109-110; Family Law Council, *Improving the Family Law System for Aboriginal and Torres Strait Islander Clients*, 2012, Recommendations 2.2, 8,2; Family Law Council, *Improving the Family Law System for Clients from Culturally and Linguistically Diverse Backgrounds*, 2012, Recommendations 2.2, 6.1, 6.3; ALRC ad NSWLRC, *Family Violence – A National Legal Response*, 2010, Recommendations 16.9, 21.3, 22.5. 26.3, 31.1-31.5, 32.4.

<sup>2</sup> Family Court of Australia, *Submission to the Senate Legal and Constitutional Affairs Committee Inquiry into the Federal Circuit and Family Court of Australia Bill 2018 and Federal Circuit and Family Court of Australia (Consequential Amendments and Transitional Provisions) Bill 2018*, 14 December 2018, p1.

<sup>3</sup> Federal Circuit Court of Australia, *Submission to the Senate Legal and Constitutional Affairs Committee Inquiry into the Federal Circuit and Family Court of Australia Bill 2018 and Federal Circuit and Family Court of Australia (Consequential Amendments and Transitional Provisions) Bill 2018*, 11 December 2018, p3

<sup>4</sup> New South Wales Bar Association, *A Matter of Public Importance: Time for a Family Court of Australia 2.0*, July 2018 accessed at: [https://nswbar.asn.au/docs/mediareleasedocs/Family\\_Court\\_MR2.pdf](https://nswbar.asn.au/docs/mediareleasedocs/Family_Court_MR2.pdf)

In this way, federal judges hearing only family law matters would be in a single specialist family court offering judicial, social science and other services.

We believe an increase in specialisation in family law and family violence will increase the safety of children and adult victims-survivors of family violence. This is particularly the case for groups that are disproportionately impacted in the family law and family violence systems, including Aboriginal and Torres Strait Islander people. The need for increased specialisation of courts to improve decisions and outcomes for families is supported by the evidence of many inquiries.

We advocate for further discussion of the different options.

We prefer a model that retains a stand-alone specialist superior family court and increases family law and family violence specialisation, such as the proposal by the New South Wales Bar Association. The safety of children and adult victims-survivors of family violence requires increased specialisation. The proposed merger serves only to undermine that important need.

While we support just, quick and cheap access to justice and there is a role for increasing efficiencies within our court systems, this must not come at the cost of the safety of children and adult victims-survivors of family violence. These two important imperatives are not mutually exclusive, and one ought not be abandoned at the expense of the other.

Safety must come first in family law.

We would welcome further consultations on alternative models of structural, holistic reform to benefit children, families and victims-survivors of family violence.

Action can also be taken now to further increase family violence specialisation in the family law system through:

- Introducing effective ongoing court-based family violence risk assessment practices
- Early determination of family violence, and
- Increasing family violence competency of all professionals in the family law system

Yours faithfully,

**List of organisations**

This letter has been prepared by a number of organisations. For further information contact Sophie Quinn or Amber Russell on ph: 08 8952 4055.

Dr Merrindahl Andrew, Program Manager, Australian Women Against Violence Alliance  
Nassim Arrage, Chief Executive Officer, Community Legal Centres Australia  
Nerita Waight, Co-Chair, National Aboriginal and Torres Strait Islander Legal Services  
Arthur Moses SC, President, Law Council of Australia  
Sophie Quinn & Amber Russell, Co-convenors, Women's Legal Services Australia  
Tara Ward, Executive Director, Animal Defenders Office  
Mark Patrick, Managing Principal Solicitor, Australian Centre for Disability Law  
Kerry Weste, President, Australian Lawyers for Human Rights  
Rachael Field, Professor of Law, Bond Law Faculty  
Tully McIntyre, Facilitator, Central Australian Family Violence and Sexual Assault Network  
Janet Taylor, Managing Principal Solicitor, Central Australian Women's Legal Service  
Susie Smith, Co-chair, Coalition of Women's Domestic Violence Services of South Australia  
Tim Leach, Executive Director, Community Legal Centres NSW

Jenny Davidson, Chief Executive Officer, Council of Single Mothers and their Children  
Arlia Fleming, Managing Principal Solicitor, Elizabeth Evatt Community Legal Centre  
Joanne Yates, Chief Executive Officer, Domestic Violence NSW (DVNSW)  
Alison Macdonald, Chief Executive Office (Acting), Domestic Violence Victoria  
Zoe Rathus AM, Senior Lecturer, Griffith Law School  
Samantha Jeffries, Senior Lecturer, School of Criminology & Criminal Justice, Griffith University  
Sarah Rodgers, Manager & Principal Lawyer, Hume Riverina Community Legal Service  
Bronwyn Ambrogetti, Managing Solicitor, Hunter Community Legal Centre  
Ali Mojtahedi, Principal Solicitor, Immigration Advice and Rights Centre  
Janene Cootes, Executive Officer, Intellectual Disability Rights Service  
Emma Golledge, Director, Kingsford Legal Centre  
Robert Pelletier, Executive Officer, Macarthur Legal Centre  
Belinda Fehlberg, Professor of Law, Melbourne Law School  
Maha Abdo OAM, Chief Executive Officer, Muslim Women Association  
Christine Ross, Acting CEO, National Aboriginal and Torres Strait Islander Women's Alliance  
Lizette Twisleton, Interim Director Practice and Programs, No to Violence  
Anne Lewis, Director, North Queensland Women's Legal Service  
Jeff Smith, Chief Executive Officer, People with Disability Australia  
Jane Titterington, Principal Solicitor, Mid North Coast Community Legal Centre  
Marie Segrave, Associate Professor, Monash University  
Narrandera Domestic Violence Committee  
Tim Game SC, President, New South Wales Bar Association  
Ken Beilby, Principal Solicitor, Northern Rivers Community Legal Centre  
Karen Willis, Executive Officer, Rape & Domestic Violence Services Australia  
Sarah Dale, Centre Director & Principal Solicitor, Refugee Advice & Casework Service  
Lindy Edwards, Co-ordinator, Sera's Women's Shelter, Queensland  
Yvette Vignando, Chief Executive Officer, South West Sydney Legal Centre  
Justine O'Reilly, Principal Solicitor, Shoalcoast Community Legal Centre  
Vicki Johnston, Manager, The Deli Women & Children's Centre  
Kirstin, Co-ordinator, Warrawee Women's Shelter  
Katherine Boyle, Executive Director, Welfare Rights Centre  
Louise Coady, Principal Solicitor, Western Sydney Community Legal Centre Limited  
Julie Oberin, National Chairperson, WESNET  
Patrick O'Callaghan, Principal Solicitor, Western NSW Community Legal Centre  
Christine Robinson, Coordinator, Wirringa Baiya Aboriginal Women's Legal Centre  
Kedy Kristal, Policy Officer, Women's Council for Domestic and Family Violence Services WA  
Denele Crozier AM, Chief Executive Officer, Women's Health NSW  
Claudia Maclean, Principal Solicitor, Women's Legal Centre (ACT & Region)  
Janet Loughman, Principal Solicitor, Women's Legal Service NSW  
Angela Lynch AM, Chief Executive Officer, Women's Legal Service Qld  
Zita Ngor, Chief Executive Officer, Women's Legal Service SA  
Yvette Cehtel, Chief Executive Officer, Women's Legal Service Tasmania  
Helen Matthews, Director – Legal & Policy, Women's Legal Service Victoria  
Milenska Vasekova, Program Manager, Migrant Women's Support Program, Women Safety Services SA  
Tracey Booth, Associate Professor, Faculty of Law, University of Technology Sydney  
Miranda Kaye, Senior Lecturer, Faculty of Law, University of Technology Sydney  
Dr Jane Wangmann, Senior Lecturer, Faculty of Law, University of Technology Sydney  
Nerita Waight, Chief Executive Officer, Victorian Aboriginal Legal Service  
Tulika Saxena, Gender and Domestic Violence Specialist, YWCA Canberra